Council on Domestic Violence & Sexual Assault



Annual Report July 2002 - June 2003

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The Council on Domestic Violence and Sexual Assault is an equal opportunity employer and complies with Title II of the 1990 Americans with Disabilities Act. This publication is available in alternative communication formats upon request.

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Council on Domestic Violence and Sexual Assault

Established within the Department of Public Safety, the Council on Domestic Violence and Sexual Assault plans and coordinates services to victims and families of domestic violence and sexual assault as well as to the perpetrators of domestic violence and sexual assault.

The Council, in coordination with authorities in the field of domestic violence and sexual assault, develops, implements, maintains, and monitors crisis-intervention and prevention programs. This coordination includes providing emergency safe shelter, counseling, education/outreach services, and technical assistance to programs. The Council also works cooperatively with the Departments of Law, Education and Early Development, Public Safety, Health and Social Services and other state agencies and community groups that are addressing the issues of domestic violence and sexual assault. The Council oversees, monitors, and coordinates existing services and develops expanded services and programs to meet the needs of victims of domestic violence, sexual assault, and other violent crimes.

The Council provides funding to 21 victim-service programs and to 10 batterers-intervention programs in Alaska. Victim-service programs provide a full range of services to victims of domestic violence and sexual assault and their families. Programs provide 24-hour emergency support, safe shelter, childcare, counseling, employment information, housing information, legal information, long-range safety planning and accompaniment to medical care. Programs also work within their communities to affect systemic change for responding to victims of sexual assault and domestic violence. Batterers-intervention programs provide intervention that is focused on victim safety and batterer accountability. These community-based and prison programs work in conjunction with the court system and adult probation and parole, as well as victim-service agencies within their area.

The Council continues to work with victim's advocates, law enforcement, prosecution, corrections, batterers-intervention program staff, and other important community agencies. Our objective is to increase reporting and safety for victims, to train of all those involved in the community response to victims of both sexual assault and domestic violence, and to hold batterers accountable for their violence. As well as providing funding for these comprehensive programs throughout the state, the Council has taken a lead role in the implementation of the Violence Against Women Act, and a number of other statewide coordination and strategic planning efforts.

Additional work needs to be done to provide victims with the long-term support that enables them to build their lives outside of the violent relationships and to provide increased services to children who are victims of sexual and physical abuse or who witness violence within their homes. Providing the necessary services to victims and working within the system to affect these changes are the most important aspects of the Council's work.

MISSIONS AND MEASURES

Missions and measures have been identified by the legislature that will track the accomplishments of the Council and its funded programs. These measures became effective on July 1, 2000 and will be reported on each legislative session. These missions and measures are:

MISSION

The mission of the Council on Domestic Violence and Sexual Assault is to reduce the causes and incidence and to alleviate the effects of domestic violence and sexual assault.

MEASURES

- The percentage of continuing clients
- The percentage of the Council's budget spent on prevention
- The cost of shelter per night
- The amount spent for and the percentage reduction in domestic violence and sexual assault compared to the amount spent for that purpose last year
- The incidence of reported domestic violence and sexual assault cases
- The number of homicides from domestic violence and sexual assault

FY 2003 PROGRAM HIGHLIGHTS

Program highlights submitted to CDVSA through quarterly reporting usually reflect a small portion of the types of events and projects the programs provide. It is accomplishments such as this that reflect the mission of the Council.

The SAFV staff is joyously celebrating "F" and her progression from victim to thriving survivor. "F" and her three children were shelter residents on several occasions over a multiple year period. She applied for and received many protective orders over the years. "F" verbalized feelings of shame that were inspired by the judicial system because of her inability to permanently terminate the relationship. "F" returning to her perpetrator again and again created frustration for more than one of the SAFV Advocates. However, the Director of Services continued to educate and encourage "F" and inspire her to recognize her strengths and capabilities.

Two years ago "F" permanently terminated the abusive relationship. She and her children continue to access support groups and children's program services. Since terminating the relationship, "F" has obtained employment at a major medical facility with more than 500 employees. In January of 2004, her two-year employment anniversary date, she was nominated

and elected as employee of the month. "F" is now an active member of the community and she is also an active member of Alaska Native Sisterhood. She and her children participate in community volunteer efforts. "F' credits the Council on Domestic Violence and Sexual Assault for the violence-free lifestyle that she and her children live. Without Council funding the SAFV Director of Services would not have been there to encourage and assist her.

The transition from victim to survivor evolves differently. The magnitude of her success far outweighs the lengthy transition period.

FY 2005 GOALS

The Council will continue to provide leadership on the issues of sexual assault and domestic violence in the upcoming fiscal year. A few specific projects that will be focused on include:

- Develop a three to five year proactive statewide initiative
- Continue to certify new batterers intervention programs throughout the state
- Continue implementation of Alaska's statewide sexual assault strategic plan
- Increase community awareness and understanding of domestic violence and sexual assault
- Develop, implement, maintain and monitor domestic violence and sexual assault and crisis intervention and batterer's intervention programs
- Coordinate with and continue to fund the Departments of Law, Education, Public Safety, Health and Social Services and other state agencies and community groups dealing with domestic violence and sexual assault, and provide technical assistance as required
- The design and implementation of a new state-of-the art data collection system that will allow for a broader, more accurate image of domestic violence within Alaska, and will conform to the federal reporting requirements.

FEDERAL FUNDING SOURCES

Family Violence Prevention Services Act

The Family Violence Prevention Services Act (FVPSA) provides federal funding to all states. This funding is used to fund domestic violence programs throughout Alaska. All programs receiving these grants provide shelter and/or related assistance to victims of domestic violence and their children. These programs operate shelter facilities that are staffed around the clock and provide a full spectrum of services. These services include basic food and immediate shelter, crisis intervention, counseling and medical/legal/personal advocacy.

Victims of Crime Act

The Victims of Crime Act of 1984 (VOCA) authorizes financial compensation for victims of crime and financial support to state and local agencies that provide services to crime victims. This fund is an U.S. Treasury account generated entirely by the fines and penalties levied against criminals convicted of federal crimes. As such, the amount available in this fund can vary greatly from year to year. To assist in planning for these variances, the Council spreads the grant amount over a period of three years to provide a more stable continuation of funding for programs.

The Council awards the majority of this funding directly to programs that provide services to victims of domestic violence, sexual assault and other violent crimes. In addition to funding programs, a portion of this grant is used to fund a Victim Services Coordinator position with the Department of Corrections. This position will work to enhance services to victims of domestic violence, sexual assault and all other violent crimes in the state.

Sexual Assault Prevention

The Council receives sexual assault prevention funds each year from the Centers for Disease Control and Prevention. These funds are part of a larger grant that is administered by Alaska's Department of Health and Social Services, Division of Public Health. The following, are examples of how these funds are utilized; prevention education for teens and the creation of public service announcements. These funds also allow for a staff position dedicated to addressing issues of sexual assault.

Violence Against Women Act

In 1994, Congress passed the Violence Against Women Act (VAWA), which serves to improve the national response to domestic violence and sexual assault. VAWA combines a series of federal sanctions and initiatives as well as national, state, and local resources to improve the response to crimes against women. These funds are delineated to four specific areas: prosecution, law enforcement, victim services and discretionary. In April 1995, Governor Knowles designated the Council as the lead agency for the coordination and management of VAWA funds for the State of Alaska. Governor Murkowski continued this designation in 2003.

To accomplish this mission, the Council also acts in the capacity of the statewide Violence Against Women Planning and Implementation Committee. They meet quarterly, with the sole purpose of developing an annual plan for VAWA funding and to address any difficulties or needs identified in the state. The Council ensures that the four designated components of VAWA submit plans for approval. These plans are submitted annually to the Federal VAWA office for review. The Council also ensures that recipients are in compliance with current federal requirements.

Victim Services

- Continued Legal Advocacy Project, which provides legal assistance to battered women throughout Alaska
- Continued training of domestic violence advocates in the area of legal advocacy
- Continued implementation of a pro bono referral project to improve access to legal representation for victims
- Providing legal advocacy to battered immigrant women with outreach to rural and bush communities
- Increased access to court translators within the legal system
- Development of a network of qualified translators to be available to victims when they must appear in court

Prosecution

- Provided annual training for prosecutors and paralegals
- Improved capabilities for presenting evidence in court through the purchase of equipment
- Development of written guidelines for paralegal work in cases involving violence against
- Translation/printing of domestic violence safety plan, sexual assault and victim's rights brochures into Spanish

Law Enforcement

• Training of law enforcement officers on domestic violence and sexual assault, investigation issues and determining primary aggressor

- Implementation of procedures for ensuring documentation of all domestic violence injuries and related evidence
- Continued funding for Program Coordinator positions to coordinate training and other violence-against-women activities

Court

- Continued training of judicial officers and employees on domestic violence
- Funding of language interpreter services to participants in protective order hearings

Discretionary

- Provide startup costs in expanding the existing VINE system to include notification of hearings and court proceedings
- Funding to evaluate VAWA projects and impact
- Funding for the Legal Advocacy Project Pro Bono Program Information & Referral Program and the Immigration & Refugee Services Program

Rural Domestic Violence and Child Victimization

The Rural Domestic Violence and Child Victimization Enforcement Grant (RDVCV) implements certain provisions of the Violence Against Women Act. The program provides a unique opportunity for law enforcement and prosecution agencies, the courts and non-governmental victim services agencies, community organizations, businesses in rural communities and Indian tribes to collaborate in creating protocols and strategies tailored specifically to meet the needs of rural populations.

In Alaska, this grant has provided for several projects that have been implemented over the past two years. In 1998, the Interdepartmental Child Sexual Abuse Agreement was revised and expanded to include all forms of child abuse. The Division of Family and Youth Services rewrote their child abuse and neglect screening protocols to include screening and responding to domestic violence. This project has been successfully completed.

There were originally 11 regional trainings scheduled for a projected 800 participants. However, that number was expanded to 15, with almost 1600 participants, because of the high level of commitment on the part of professionals, as well as the significant need for such training. Participants included victim advocates, local police, prosecutors, social workers, Indian Child Welfare workers, health providers and a number of community members. These trainings provided information on domestic violence, the impact of domestic violence on children, effective intervention strategies and the creation of interdisciplinary teams.

Grants to Encourage Mandatory Arrests (Legal Advocacy)

The Grants to Encourage Arrests Policies Program (GTEA) is also a component of the Violence Against Women Act. While this grant is currently closing out, its focus was on the development

and implementation of laws, policies, and protocols that encourage or mandate the arrest of domestic violence offenders. The criteria for this are based on probable cause, or violation of a protective order. Projects identified for this grant included a misdemeanor domestic violence offender pilot-probation project. This project tracked batterers in compliance with sentencing in Palmer. Additionally, volunteer legal advocates have been trained and placed in district attorney offices statewide. Approximately 200 Polaroid cameras were purchased for local and state law enforcement officers. In addition, nine regional Native non-profit corporations provided training for all Village Public Safety Officers, and an automated system for tracking protective orders was developed.

Grants to Encourage Mandatory Arrests (State Tribal Forums)

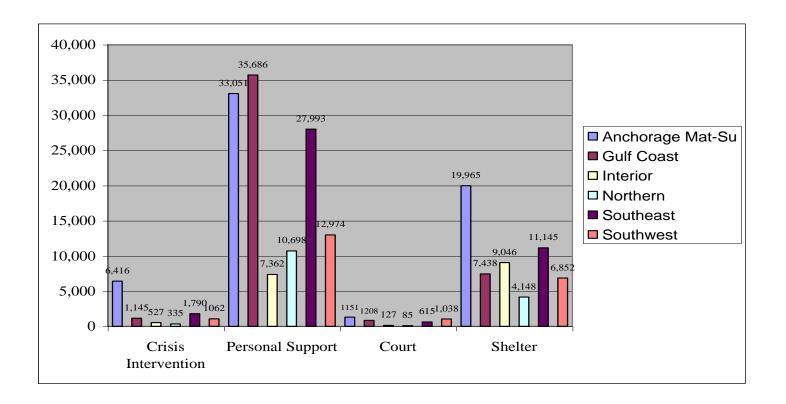
This grant is based on the same component as listed above. These supplemental funds will continue to assist community-driven initiative by providing a 2 day forum designed to cover 8 regions. The training will provide an opportunity for the Alaska State Troopers, local prosecutors, tribal/state judiciary, TPO/VPO, VPSO, tribal members/citizens, victim advocates, probation/parole and other social service/care providers. It is designed to enhance their skills and develop a greater understanding of topics critical to the safety of women and their children, offender accountability and a coordinated response to domestic violence. The training is also designed to promote communication, cooperation and a mutual respect among the tribal, state and federal response systems.

Safe Havens: Supervised Visitation and Safe Exchange Program

The State of Alaska, through the Council on Domestic Violence and Sexual Assault, and in a collaborative effort with the Cook Inlet Tribal Council Inc., the Alaska Court System, and Abused Women's Aid in Crisis have implemented the only supervised visitation center in the state. The purpose of the visitation center is to provide victims of domestic violence, sexual assault, child abuse, or stalking with an option to exchange children with the non-custodial parent and have access to supervised visitation in a safe and supportive environment. Regularly scheduled contact between children and the parents from whom they are separated enhances a child's well being when safety is ensured.

STATISTICS

CDVSA Services by Region



Service Definitions

<u>Crisis Intervention</u>: The number of in-person and telephonic support contacts given to women and children in an immediate crisis situation.

<u>Personal Support</u>: The number of in-person and telephonic support contacts given to women and children.

<u>Court</u>: The number of times an advocate assisted a woman in obtaining a protective order (help filling out forms, court accompaniment)

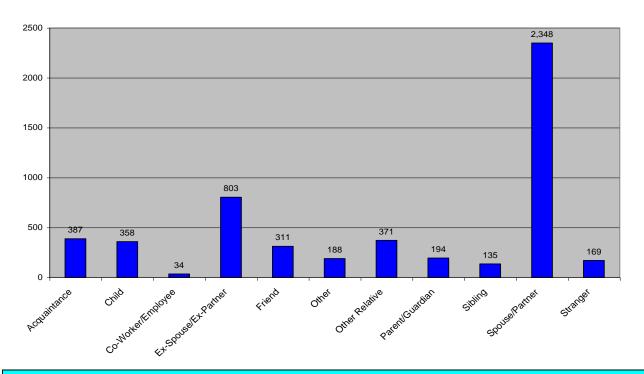
Shelter: The number of safe shelter nights provided to women and children

Clients Served by Region

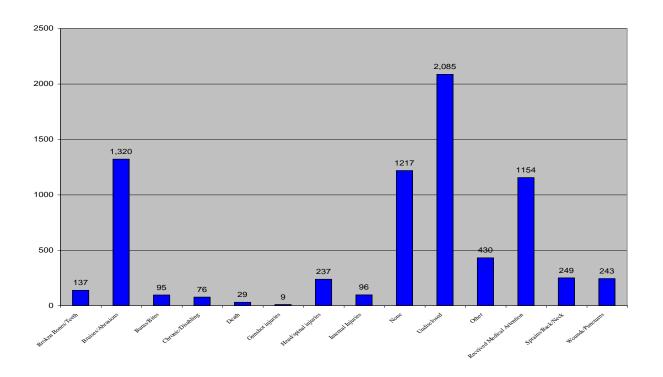
Minor Child – child accompanying adult • Victim – all ages • Client Adult – adult accompanying victim of any age

Primary Issues	Anchorage Mat-Su	Gulf Coast	Interior	Northern	Southeast	Southwest	Totals
Domestic Violence							
Client	26	40	4	19	26	50	165
Minor Child	455	153	144	192	193	226	1363
Victim	1572	688	504	254	602	344	3964
Total	2053	881	652	465	821	620	5492
Sexual Assault							
Client	60	4	7	1	4	13	89
Minor Child	7	0	4	0	0	2	13
Victim	369	38	62	19	55	53	596
Total	436	42	73	20	59	68	698
Child Sexual Assault							
Client	273	28	7	3	13	78	402
Minor Child	24	5	3	4	7	16	59
Victim	81	17	10	11	23	89	231
Total	378	50	20	18	43	183	692
Incest							
Client	196	3	1	0	0	3	203
Minor Child	7	1	0	0	1	0	9
Victim	81	6	3	0	6	3	99
Total	284	10	4	0	7	6	311
Crisis Intervention							
Client	94	7	1	2	3	3	110
Minor Child	2	3	0	11	1	8	25
Victim	154	24	3	8	7	77	273
Total	250	34	4	21	11	88	408
REGION TOTALS	3401	1017	753	524	941	965	7601

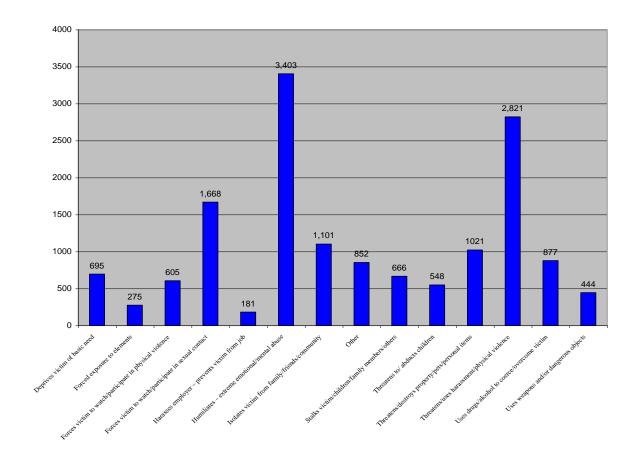
Relationship of Victim to Perpetrator



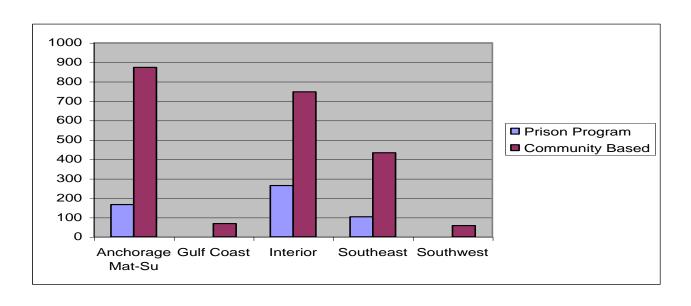
Type of Physical Injury



Type of Assault



Perpetrator Incident by Region



Funded Victim Services Programs

Anchorage

Abused Women's Aid in Crisis 100 West 13th Avenue Anchorage, AK 99501

Phone: 279-9581 Fax: 279-7244 www.awaic.org Bed Capacity: 52

Alaska Women's Resource Center

610 C Street, Suite 2A Anchorage, AK 99501

Phone: 276-0528 Fax: 279-6754

Bed Capacity: No shelter

Standing Together Against Rape 1057 West Fireweed Lane, Suite 230

Anchorage, AK 99503 Phone: 276-7279

Fax: 278-9983 www.star.ak.org

Bed Capacity: No shelter

Victims for Justice

1057 West Fireweed Lane, Suite 101

Anchorage, AK 99503

Phone: 278-0977 Fax: 258-0740

www.victimsforjustice.org Bed Capacity: No shelter

Barrow

Arctic Women in Crisis

P.O. Box 69

Barrow, AK 99723 Phone: 852-0261 Fax: 852-2474

Bed Capacity: 8

Bethel

Tundra Women's Coalition P.O. Box 2029

Bethel, AK 99559 Phone: 543-3455

Fax: 543-3752 www.twcpeace.org Bed Capacity: 17

Cordova

Cordova Family Resource Center

P.O. Box 863

Cordova, AK 99574

Phone: 424-5674 Fax: 424-5673

Bed Capacity: No shelter

Dillingham

Safe and Fear-Free Environment

P.O. Box 94

Dillingham, AK 99576

Phone: 842-2320 Fax: 842-2198 Bed Capacity: 21

Emmonak

Emmonak Women's Shelter

P.O. Box 207

Emmonak, AK 99581 Phone: 949-1434

Fax: 949-1718 Bed Capacity: 9

Fairbanks

Interior Alaska Center for Non-Violent Living

717 9th Avenue Fairbanks, AK 99701 Phone: 452-2293

Fax: 452-2613 Bed Capacity: 46

Homer

South Peninsula Women's Service 3776 Lake Street, Suite 100

Homer, AK 99603 Phone: 235-7713 Fax: 235-2733

Bed Capacity: building shelter

Juneau

Aiding Women in Abuse and Rape Emergencies

P.O. Box 20809 Juneau, AK 99802 Phone: 586-6623 Fax: 586-2479

www.juneau.com/aware

Bed Capacity: 48

Kenai/Soldotna

Kenai/Soldotna Women's Resource and Crisis

Center

325 South Spruce Street

Kenai, AK 99611 Phone: 283-9479 Fax: 283-5844

www.alaska.net/~wrcc Bed Capacity: 32

Ketchikan

Women in Safe Homes

P.O. Box 6552

Ketchikan, AK 99901

Phone: 225-0202 Fax: 225-2472 www.wishorca.org Bed Capacity: 25

Kodiak

Kodiak Women's Resource and Crisis Center

P.O. Box 2122 Kodiak, AK 99615 Phone: 486-6171 Fax: 486-4264

www.peaceaction.org/kwrcc

Bed Capacity: 10

Nome

Bering Sea Women's Group

P.O. Box 1596 Nome, AK 99762 Phone: 443-5491 Fax: 443-3748 www.bswg.org Bed Capacity: 14

Palmer

Alaska Family Resource Center

403 South Alaska Street

Palmer, AK 99645 Phone: 746-4080 Fax: 746-1177 Bed Capacity: 20

Seward

Seaview Community Services

P.O. Box 1045 Seward, AK 99664 Phone: 224-5257 Fax: 224-7081

Bed Capacity: No shelter

Sitka

Sitkans Against Family Violence

P.O. Box 6136 Sitka, AK 99835 Phone: 747-3370 Fax: 747-3450 www.safv.net Bed Capacity: 25

Unalaska

Unalaskans Against Sexual Assault and Family

Violence P.O. Box 136 Unalaska, AK 99685 Phone: 581-1500

Fax: 581-4568 Bed Capacity: 4

Valdez

Advocates for Victims of Violence

P.O. Box 524 Valdez, AK 99686 Phone: 835-2980 Fax: 835-2980 www.alaska.net/~avv

Bed Capacity: 7

Funded Community Batterer's Intervention Programs

Cordova

Sound Alternatives Men's Non-Violence Program P.O. Box 160 Cordova, AK 99574

Phone: 424-8300 Fax: 424-8645

Fairbanks

Interior Alaska Center for Non-Violent Living 717 9th Avenue Fairbanks, AK 99701 Phone: 452-2293

Fax: 452-2613

Homer

South Peninsula Women's Service Domestic Violence Intervention Program 3776 Lake Street, Suite 100 Homer, AK 99603

Phone: 235-7713

Ketchikan

Ketchikan Indian Corporation 2960 Tongass Avenue, Fifth Floor Ketchikan, AK 99901 Phone: 225-4061

Phone: 225-4061 Fax: 247-4067

www.kictribe.com/social_services

Palmer

Alaska Family Resource Center Family Violence Intervention Program 403 South Alaska Street Palmer, AK 99645

Phone: 746-4080 Fax: 746-1177

Sitka

Prevention & Treatment Service P.O. Box 1034 Sitka, AK 99835 Phone: 747-8994

Fax: 747-6801

Funded Prison Batterer's Intervention Programs

Fairbanks

Interior Alaska Center for Non-Violent Living 717 9th Avenue Fairbanks, AK 99701

Phone: 452-2293 Fax: 452-2613

Palmer

Alaska Family Resource Center Family Violence Intervention Program 403 South Alaska Street Palmer, AK 99645

Phone: 746-4080 Fax: 746-1177